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An Overview of GEOEPID: A Software Application to Assist Communicable Disease Surveillance in Georgia

May 2006

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For:

Partners for Health Reformplus

In cooperation with:

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National Center for Disease
Control

Curatio International Foundation



Ministry of Labor, Health and Social Affairs
Public Health Department
National Center for Disease Control and
Medical Statistics



Curatio International
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- ▲ *Implementation of appropriate health system reform.*
- ▲ *Generation of new financing for health care, as well as more effective use of existing funds.*
- ▲ *Design and implementation of health information systems for disease surveillance.*
- ▲ *Delivery of quality services by health workers.*
- ▲ *Availability and appropriate use of health commodities.*

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Abstract

This overview describes the GEOEPID software application, a tool designed to help personnel of Georgia's National Center for Disease Control in Georgia and regional-level Centers of Public Health to process a large flow of disease surveillance-related data in much less time than the previous (manual) system. It allows them to quickly identify long-term and short-term trends in communicable disease morbidity and mortality, to characterize and compare the epidemiological situation with regard to various diseases in each region and in the country as a whole, to analyze distribution of cases by age group, to assess adequacy of laboratory confirmation, and most importantly to assess the impact of preventive and outbreak response actions and measures to improve disease surveillance system in general. In doing so, GEOEPID gives health workers more time to focus on the utilization of surveillance data for management and disease outbreak response purposes.

The GEOEPID software has been tested in the pilot region of Imereti, and numerous revisions and suggestions have been incorporated into the second version, which is now being used nationwide.

This overview illustrates GEOEPID functions, relating them to the features of the upgraded Georgian communicable disease surveillance system and demonstrating what GEOEPID can offer public health in the decision-making process. The paper is designed primarily for policymakers in countries planning to strengthen their disease surveillance systems, for donor organizations that can support such reforms, and for agencies working in these technical areas. It can also help policymakers and health workers in Georgia to plan and implement similar reforms in other sectors of the health care system.

Table of Contents

Acronyms	ix
Contributors.....	xi
Acknowledgments.....	xiii
1. Introduction	1
2. System Requirements	3
3. Data Entry.....	5
4. GEOEPID Output.....	7
4.1 Summary Reports on Infectious Disease Morbidity and Mortality.....	7
4.2 Tables and graphs permitting analysis of epidemiological data by time.....	8
4.3 Tables and Graphs permitting analysis of epidemiological data by place.....	11
4.4 Tables and Graphs permitting analysis of epidemiological data by age.....	12
4.5 Tables and Graphs on laboratory testing and confirmation of infectious diseases.....	13
5. In Conclusion.....	17

Acronyms

CPH	Center for Public Health
IT	Information Technology
MoLHSA	Ministry of Labor, Health and Social Affairs
MB	Megabyte
NCDC	National Center for Disease Control
PC	Personal Computer
PHR<i>plus</i>	Partners for Health Reform <i>plus</i> Project
RAM	Random Access Memory
USAID	United States Agency for International Development

Contributors

The second edition of the GEOEPID software application has been developed based on the numerous comments, ideas, and suggestions of the Ministry of Labor, Health and Social Affairs (MoLHSA) Expanded Working Group, headed by Dr. P. Imnadze, Director of the National Center for Disease Control (NCDC), Levan Baramidze, Health of the Public Health Department, and Curatio International Foundation.

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The data shown in forms and graphs in this publication are not associated with real institutions and are used for illustrative purposes only.

1. Introduction

The software application GEOEPID (Georgia Epidemiological Surveillance) is a supplement to the infectious disease surveillance system in Georgia that helps health workers at the National Center for Disease Control and regional¹ Centers of Public Health to do the following:

- ▲ Process a large flow of disease surveillance data in a timely manner. The application contains more than 70,000 formulas to provide an insight into various aspects of the operation of the country's surveillance program.
- ▲ Quickly draw the public health manager's attention to regions or districts with threatening epidemiological situations or suboptimal program performance and specify the nature of the problem.
- ▲ Assess the performance of the laboratory service in various regions and districts with respect to testing and confirmation of priority infectious disease.
- ▲ Assess the impact of case/outbreak control actions and performance improvement measures.
- ▲ Present information in a suitable form for decision making and for feedback to health workers at lower levels.
- ▲ Store the data electronically for future reference.

A two-year test of GEOEPID in Georgia has proved this tool to be invaluable, as it allows a contemporary analysis of epidemiological and surveillance program data. Apart from the fact that it would be extremely difficult for such a comprehensive analysis to be done manually within a reasonable timeframe (more than 1,000 calculations are required monthly), health workers at the central and regional levels in Georgia no longer believe that a manual exercise of this sort represents the best use of their professional time, because information technology has become widely available at these levels.

GEOEPID also fulfills Georgia's need for a standardized surveillance data processing tool for use throughout the national health system; thus, it obviates the development of non-standardized information technology (IT)-based tools that some individual institutions had begun to create.

Once Georgia develops an integrated IT solution for the country's entire health information system, GEOEPID data can be seamlessly integrated with other health data on a new platform.

This document gives an overview of GEOEPID: It describes systems requirements, data entry procedures, and outputs produced on a routine basis. It also relates GEOEPID functions to the

¹ The GEOEPID application for the district level is being introduced in 2006, too.

features of the upgraded Georgian disease surveillance system and demonstrates what it can offer public health managers in the decision-making process.

As such, the document is intended to give countries ideas for how to create their own software systems. It is thus directed primarily at policymakers in countries planning to strengthen their surveillance systems, donor organizations that can support such reforms, and agencies working in these technical areas.

2. System Requirements

The GEOEPID system requirements are minimal. Users must have a Pentium-class computer with at least 64 MB RAM and 100 MB free disk space. Any computer manufactured in 1999 or later will meet these requirements.

Users also must have Excel (Excel-97 or a newer version) installed on their computers, because GEOEPID is based on the Excel platform and contains Visual Basic for Applications program code.

Excel was chosen because it meets the following criteria:

- ▲ It is part of the Microsoft Office package, widely available and used in Georgia.
- ▲ It is simple, reliable, and virus-resistant.
- ▲ It does not require support of skilled programmers.
- ▲ It can be modified and new modules can be easily added.
- ▲ The database is easy to store and archive.
- ▲ The graphics presentation function built into Excel helps utilize the data in the decision-making process.

GEOEPID maintenance skills (largely the capacity to use advanced Excel functions) have been successfully transferred to the surveillance program personnel in Georgia and, in fact, the Georgian language version of the application is currently in use in the country.

3. Data Entry

Data from district-level disease morbidity and mortality reports are entered on a monthly basis into the database at the regional centers of public health by an assistant epidemiologist or a PC operator. Data entry usually takes no more than two hours per region per month.

The GEOEPID application makes full use of standard Excel features for verifying data accuracy and protecting the database from accidental mistakes, such as:

- ▲ Data validation
- ▲ Automatic verification of totals
- ▲ Conditional formatting of data entered

After data entry, regional public health managers can immediately begin analyzing the dataset. A summary regional report is generated instantaneously and can be e-mailed to the National Center for Disease Control.

4. GEOEPID Output

The GEOEPID standard automatic output files include the following reports:

- ▲ Monthly and annual summary reports on infectious disease morbidity and mortality
- ▲ Tables and graphs permitting analysis of epidemiological data by time
- ▲ Tables and graphs permitting analysis of epidemiological data by place
- ▲ Tables and graphs permitting analysis of epidemiological data by age (with an additional sub-analysis by place)
- ▲ Tables and graphs on laboratory testing and confirmation of infectious diseases

The information in all GEOEPID output (report or analytical) files is derived from the database and is protected from manual changes to preclude tampering with output numbers.

The standard Excel conditional formatting function helps to quickly identify issues requiring prompt attention of the manager.

The following sections describe the GEOEPID output in more detail and illustrate many of the GEOEPID functions for both regional and national levels.

4.1 Summary Reports on Infectious Disease Morbidity and Mortality

The monthly and annual summary reports (produced both at regional and national level) are generated from the entry of individual district summary reports and contain information about the number, age breakdown, and laboratory testing and confirmation of cases and deaths of reportable infectious diseases.

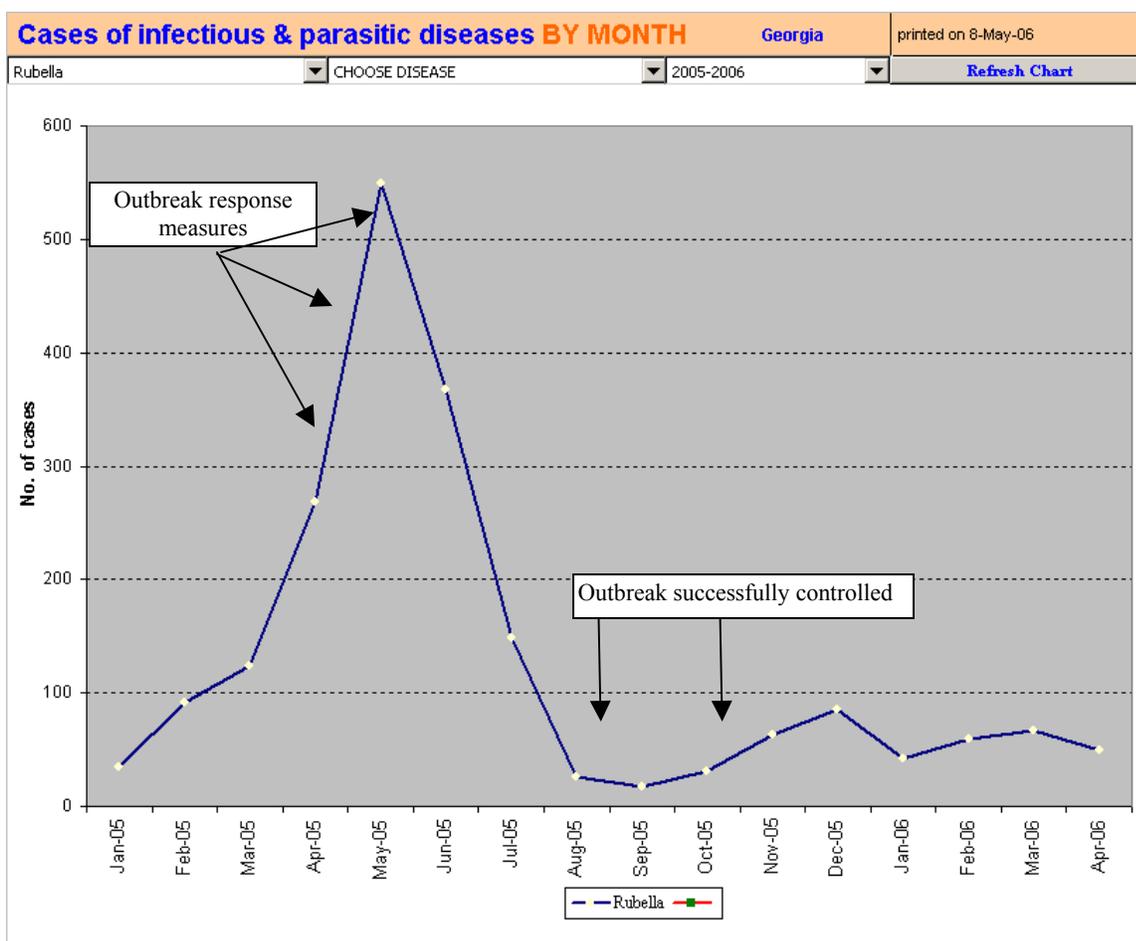
The picture below illustrates a monthly report for the national level.

Infectious and parasitic diseases morbidity and mortality													
Georgia		March							2006			DEATHS	
Disease/age group	ICD-X Code	<1	1-4	5-14	15-19	20-29	30-59	60 and more	TOTAL CASES	LAB TESTED	LAB CONFIRMED		TOTAL CONFIRMED
Diphtheria	A36		1						1	1	1	1	
Pertussis	A37	4	5	1	1				11				
Measles	B05	5	19	63	14	4	5		110				
Rubella	B06	16	15	33	2	1			67	1	1	1	
Mumps	B26		1						1				
Acute Viral Hepatitis A	B15		7	40	16	16	8		87	72	72	75	
Acute Viral Hepatitis B	B16				6	3	8	2	19	19	19	19	
Acute Viral Hepatitis C	B17.1			1		6	10	1	18	18	18		
Acute Viral Hepatitis E	B17.2												
Typhoid fever	A01					1			1	1	1		
Paratyphoid A, B, C fever	A01.4												
Other salmonellosis	A02	2	1					2	5	5	5		
Shigellosis	A03		5					1	6	6	6		
Other intestinal bact. infections	A04	16	25	2	2	1	6	5	57	51	51		
of them Esherichiosis	A04.4	9	14	2		1	5	4	35	35	35		
Yersiniosis	A04.6												
Foodborne Bacterial Intoxications	A05		11	8	8	16	31	11	85	7	5		
of them Botulism	A05.1					2	2		4	2	2		1
Amebiasis	A06				1	1	1	1	4	4	4		
Unspecified inf diarrheal diseases	A09	90	161	61	23	34	69	25	463	372			
Brucellosis	A23							1	1	1	1		
Meningococcaemia	A39.2			2		1			3	3	3		
Meningitis total			1	2		1		1	5	5	3		
Meningococcal meningitis	A39.0			1					1	1	1		
Hib meningitis	G00.0												
Pneumococcal meningitis	G00.1												
TB meningitis	A17.0		1						1	1	1		1
Other bacterial meningitis													
Malaria	B50-54				1	1			2	2	2		
Leishmaniasis	B55	2	5	1		1	3		12	12	12		
Acute Respiratory Infections	J00-J06	3820	6999	12076	1799	1956	3070	2500	32220	193	193		
Influenza	J10-J11	181	386	905	401	488	640	506	3507	216	210		1
Hospitalized cases of ARI and influenza	J-06.3; 22; 10; 10.1; 11; 11.1; 12; 12.1; 12.2; 12.8; 18	11	43	26	7	10	16	5	118	1	1		
Press here to see of all fatal cases this month (data refreshed every time the button is pressed)													
Disease/age group	ICD-X Code	<1	1-4	5-14	15-19	20-29	30-59	60 and more	TOTAL CASES	LAB TESTED	LAB CONFIRMED	TOTAL CONFIRMED	DEATHS
Botulism	A05.1						1		1	1	1	1	
TB meningitis	A17.0		1						1	1	1	1	
Influenza	J10-J11			1					1	1	1	1	

4.2 Tables and Graphs Permitting Analysis of Epidemiological Data by Time

Monitoring of disease occurrence over time in various territories helps public health managers *promptly identify abrupt changes in the epidemiological situation that signal the need for additional investigation and institution of large-scale outbreak control and disease prevention measures*. The graph on the following page depicts an outbreak of rubella, and allows for the implementation of the following control measures:

- ▲ Isolation of cases
- ▲ Identification and immunization of susceptible persons
- ▲ Counseling and testing of pregnant women
- ▲ Outreach health education in affected communities

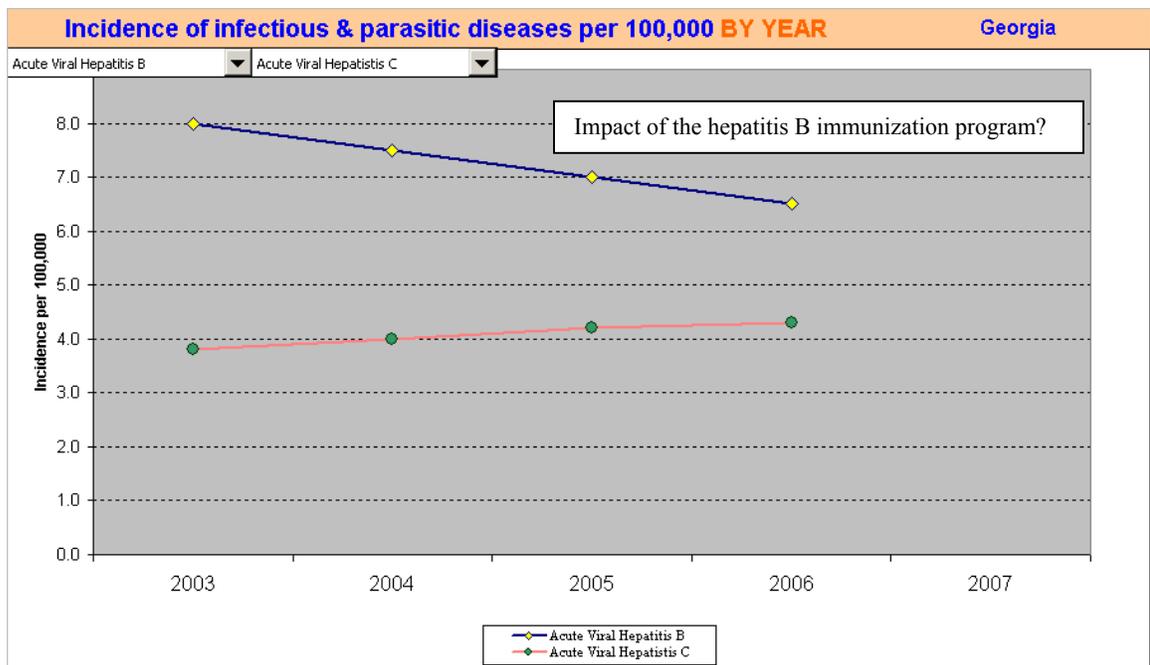


- ▲ Establishing active congenital rubella syndrome surveillance
- ▲ Graphs like this can be used for advocacy purposes to obtain additional resources that are often needed to implement the entire spectrum of recommended response measures.
- ▲ Public health managers can also easily *evaluate the effectiveness of case/outbreak control actions* to determine if a change of strategy and/or additional resources are needed.
- ▲ GEOEPID also presents infectious diseases morbidity in tables that give a snapshot of epidemiological situation for all reportable diseases. An example follows.

Cases of infectious and parasitic diseases BY MONTH																												
Georgia		2005												2006														
Period	2005-2006	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec			
Diphtheria		1	1	2	1						1	1	3	1														
Pertussis		4	9	4	11	13	16	20	17	21	22	11	16	11	11	11												
Measles		97	131	127	200	188	139	89	39	42	20	46	39	42	53	110												
Rubella		35	91	124	269	549	368	148	26	17	31	63	85	42	59	67												
Mumps		3	7	5	18	15	9	6	2	11	7	14	14	7	3	1												
Acute Viral Hepatitis A		86	106	80	64	43	37	25	50	48	111	118	114	129	122	87												
Acute Viral Hepatitis B		33	20	20	16	35	24	31	29	30	30	19	20	14	23	19												
Acute Viral Hepatitis C		7	12	21	14	11	16	21	22	14	20	13	8	12	17	18												
Acute Viral Hepatitis E																												
Typhoid fever																1												
Paratyphoid A, B, C fever																												
Other salmonellosis		10	8	8	30	17	66	29	47	33	16	8	1	3	3	5												
Shigellosis		15	10	15	50	63	16	16	16	29	33	37	12	20	12	6												
Other intestinal bact. infections		76	80	40	88	97	171	86	74	103	112	61	42	54	71	57												
of them Escherichiosis		54	58	65	66	64	143	73	46	76	75	44	24	41	56	35												
Yersiniosis				30					1		1																	
Foodborne Bacterial Intoxications		22	21	23	31	36	68	115	137	76	98	55	50	58	75	85												
Botulism		2	2	1			1		2	2	3	12	5	7	4													
Amebiasis		1	1		1	1	4		5				4	1	4													
Unspecified inf diarrheal diseases		464	522	557	559	612	602	730	952	913	661	415	401	323	371	463												
Brucellosis		2	2	9	10	17	15	35	3	7	12		16		2	1												
Meningococcaemia														1	1	3												
Meningitis total														1	2	5												
of them N. meningitidis																1												
Haemophilus Influenza B																												
S. pneumoniae																												
M. tuberculosis																1												
other bacterial meningitis														2														
Malaria		1	1	2	10	16	21	34	23	10	2					2												
Leishmaniasis		13	11	14	20	17	13	15	11	12	3	5	10	9	9	12												
Acute Respiratory Infections		11,436	15,428	15,786	19,732	15,605	14,614	12,899	11,228	15,529	19,676	21,011	22,323	20,255	21,410	32,220												
Influenza		1,546	2,045	1,954	1,697	1,256	830	507	526	736	833	992	1,274	1,644	1,582	3,507												
Hospitalized cases of ARI & Infl		1		76	45	72	55	28	62	47	15	9	59	20	17	118												

Investigation required

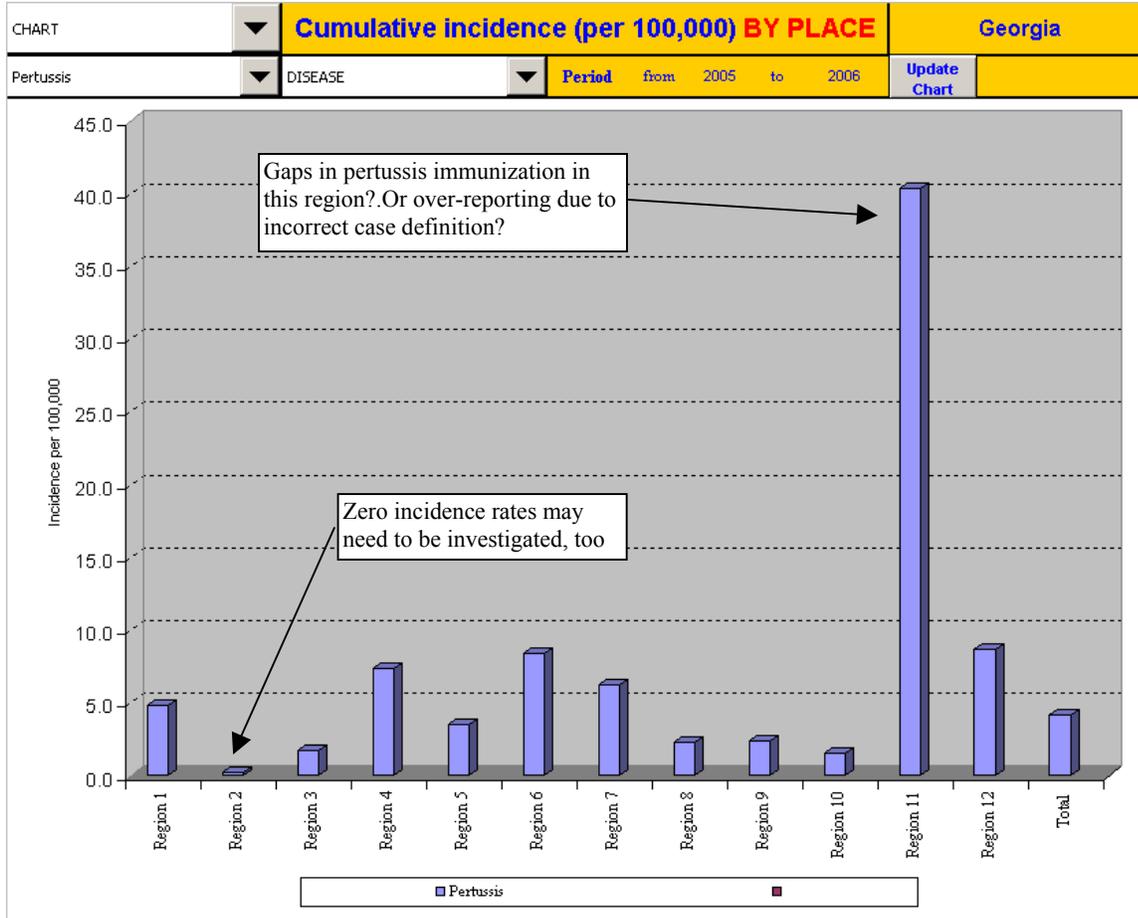
Finally, *analysis of long-term disease trends* is useful for a number of strategic and policy decisions, such as optimization of existing laws/regulation/procedures, introduction of new vaccines, budgeting of existing program funds, selecting topics for training, and assessing the impact of policy changes and advocacy for additional funds.



4.3 Tables and Graphs Permitting Analysis of Epidemiological Data by Place

Analyzing data according to place by comparing incidence rates can help determine why and how a disease is spreading. The analysis can help managers identify “high-risk” areas that require priority attention and help them advocate for the most rational allocation of resources for corrective and prophylactic measures.

Zero or low incidence rates may be indicative of poor health worker adherence to existing case detection and reporting requirements, which would also need to be corrected.

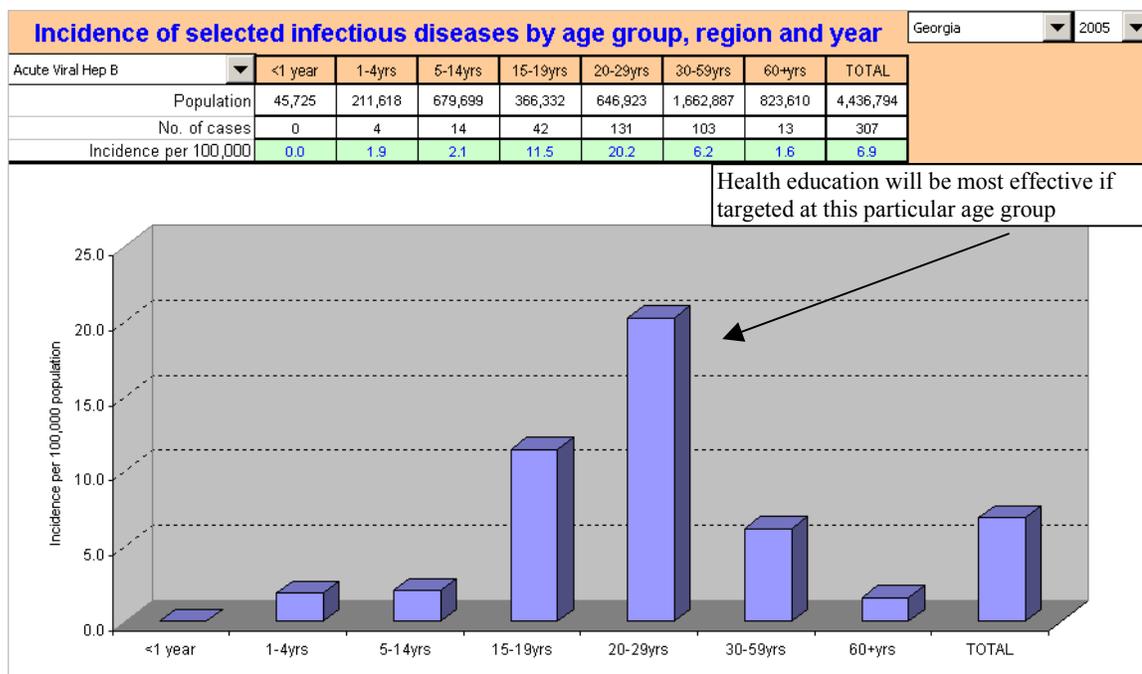


Disease incidence information can be also displayed in a table, which is a useful way to see incidence rates of various reportable diseases in one place (see below).

Infectious and parasitic diseases morbidity (per 100,000) BY PLACE											Georgia		
Cumulative incidence by place (table)	Period	Refresh	from	2005	to	2006							
DISEASE	Adjara	Kakheti	Imereti	Samegrelo	Shida Kartli	Kuerno Kartli	Guria	Tbilisi	Samtskhe-Javakheti	Mtskheta-Mtianeti	Racha - Lechkhumi	Other	Total
Diphtheria	0.8						0.7	0.6		0.8			0.3
Pertussis	5.9	0.2	2.0	7.7	3.5	8.8	7.0	2.4	2.4	1.5	40.3	8.7	4.4
Measles	8.5	21.4	9.5	24.0	76.7	44.8	7.0	40.4	21.2	34.7	26.2	52.1	30.7
Rubella	65.5	11.8	36.3	12.6	38.8	27.3	15.3	87.8	18.8	43.1	2.0	37.9	44.5
Mumps	1.9	0.7	3.3	1.2	2.2	2.0	0.7	4.5		5.4		7.9	2.7
Acute Viral Hepatitis A	76.1	49.8	23.8	6.7	56.4	5.0	0.7	26.1	10.1	6.9	20.2	10.3	27.5
Acute Viral Hepatitis B	15.4	8.6	7.6	4.9	5.4	4.4	25.8	9.0	2.9	2.3	2.0	10.3	8.2
Acute Viral Hepatitis C	5.3	4.2	5.4	6.7	2.5	5.2	3.5	5.9	1.0	2.3		12.6	5.1
Acute Viral Hepatitis E													
Typhoid fever					0.3								0.0
Paratyphoid A, B, C fever													
Other salmonellosis	0.3	1.2	1.3	2.0	3.2	17.5		12.2	4.3	13.1		4.7	6.4
Shigellosis	0.5	1.0	10.6	17.8	4.1	16.5	0.7	7.7	6.3	0.8	4.0	2.4	7.9
Other intestinal bact. infections	74.2	17.2	59.2	36.6		42.6	10.5	2.3	1.0	1.5	22.2	27.6	27.3
of them Escherichiosis	71.8	11.8	46.3	27.9		28.5	0.7	0.4				15.0	20.7
Yersiniosis			4.3					0.2					0.7
Foodborne Bacterial Intoxications	41.8	3.0	5.6	25.2	1.6	27.1	23.7	12.5		8.5	68.6	224.9	21.4
Botulism	2.1	1.0				1.2	2.1	1.6		2.3			0.9
Amebiasis			0.3			0.8	0.7	1.2				1.6	0.5
Unspecified inf/diarrheal diseases	504.0	57.2	326.0	156.4	58.0	197.2	69.1	121.0	145.0	65.5	324.6	308.6	192.6
Brucellosis		20.9	0.1		1.6	5.4		0.3	0.5	6.9			3.0
Meningococcaemia			0.3	0.2		0.4							0.1
Meningitis total			0.1			0.2		0.6					0.2
Meningococcal meningitis								0.1					0.0
Hib meningitis													
Pneumococcal meningitis													
TB meningitis								0.1					0.0
Other bacterial meningitis			0.1					0.1					0.0
Malaria	0.5	9.9	0.4	0.2		14.7	0.7	0.2					2.7
Leishmaniasis		3.0	0.4		0.3	2.6		13.3		0.8			3.9
Acute Respiratory Infections	4,096.2	5,201.7	9,604.2	3,445.8	7,497.5	2,446.2	8,823.7	7,132.9	4,212.9	7,582.9	2,651.5	4,812.7	6,066.4
Influenza	553.2	454.4	546.5	382.8	605.3	451.2	1,130.2	229.1	359.8	1,532.8	237.9	426.2	471.7
Hospitalized cases of ARI and influenza	5.1	4.4		0.2	0.3	52.7		13.4	28.4	2.3	233.9		14.1

4.4 Tables and Graphs Permitting Analysis of Epidemiological Data by Age

For each of the reportable diseases in Georgia, the GEOEPID worksheets allow monitoring of disease incidence by age group. Analyzing data in this way can help further specify the group at greatest risk and indicate potential risk factors.



For example, the graph above demonstrates that clinical cases of acute viral hepatitis B in Georgia are concentrated among young people age 15-29 years suggesting that sexual contact and that intravenous drug use may play a leading role in the transmission of the virus.

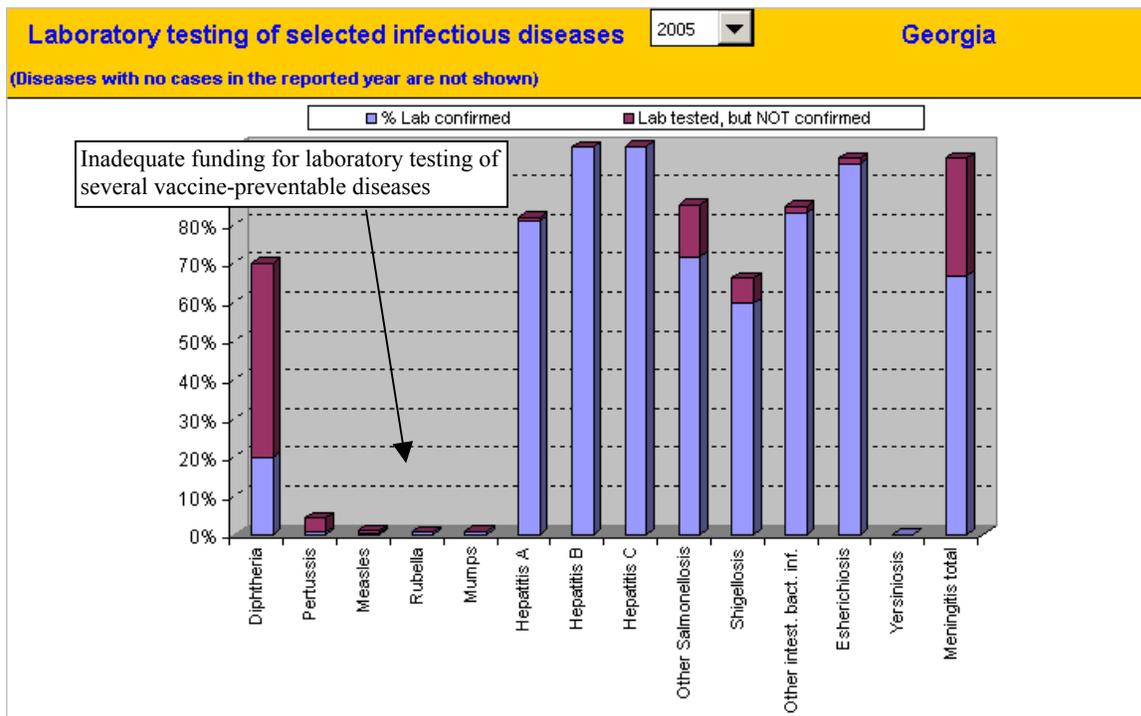
Armed with this information, managers can more easily target response interventions such as catch-up immunization education. It also helps in allocating scarce available resources in the way that is most appropriate to combat the disease.

4.5 Tables and Graphs on Laboratory Testing and Confirmation of Infectious Diseases

GEOPID allows monitoring of several indicators related to the functioning of the laboratory service as a component of the disease surveillance system:

- ▲ Proportion of cases that have been laboratory tested by disease, by region/district, and by year
- ▲ Case confirmation rates by disease, by region/district, and by year

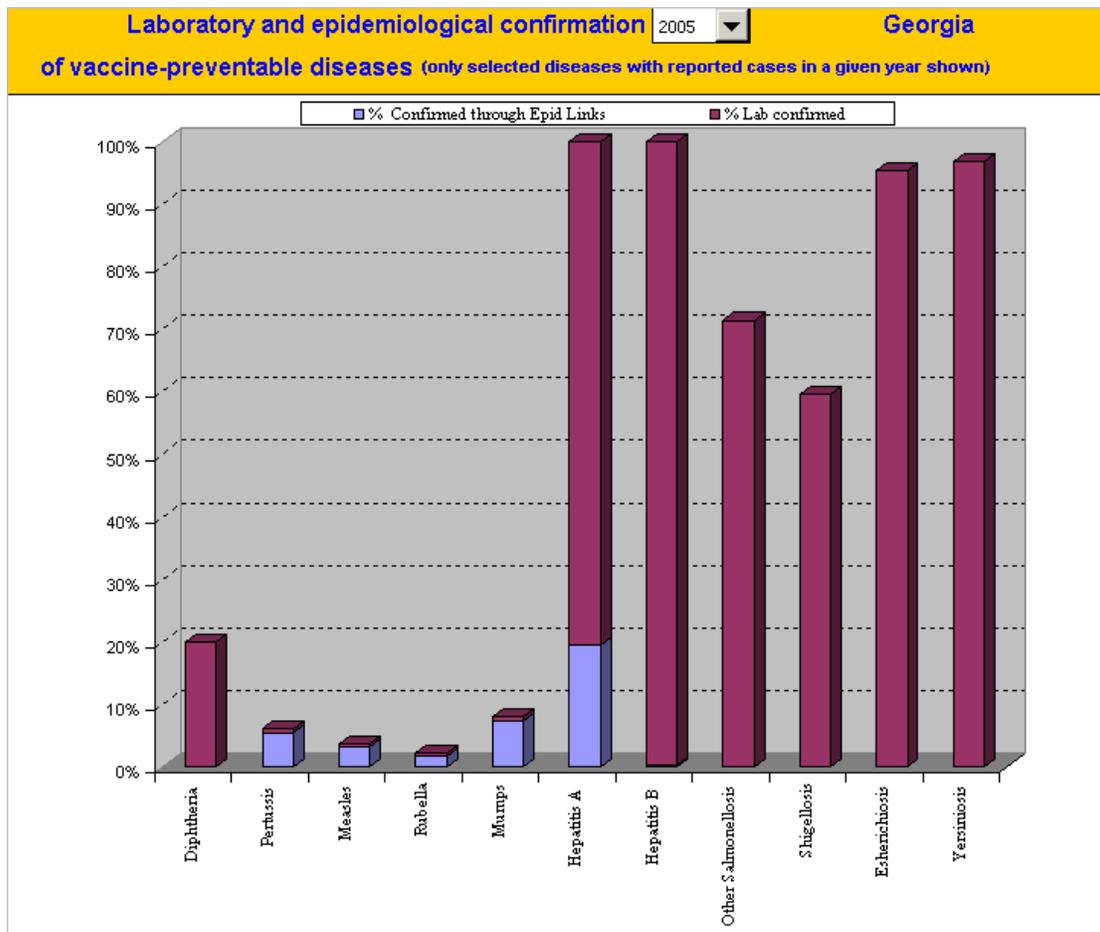
Monitoring the proportion of cases that have been laboratory tested is important, first and foremost, for diseases targeted for elimination or for considerable reduction (e.g., polio, measles, diphtheria), and for diseases that cannot be reliably diagnosed based only on a clinical presentation (such as acute viral Hepatitis B or C).



In a well-functioning surveillance system, disease confirmation² rates are expected to exceed 70 to 80 percent. For diseases in the elimination phase (polio, measles), this rate is expected to approach 100 percent, as shown by the following equation:

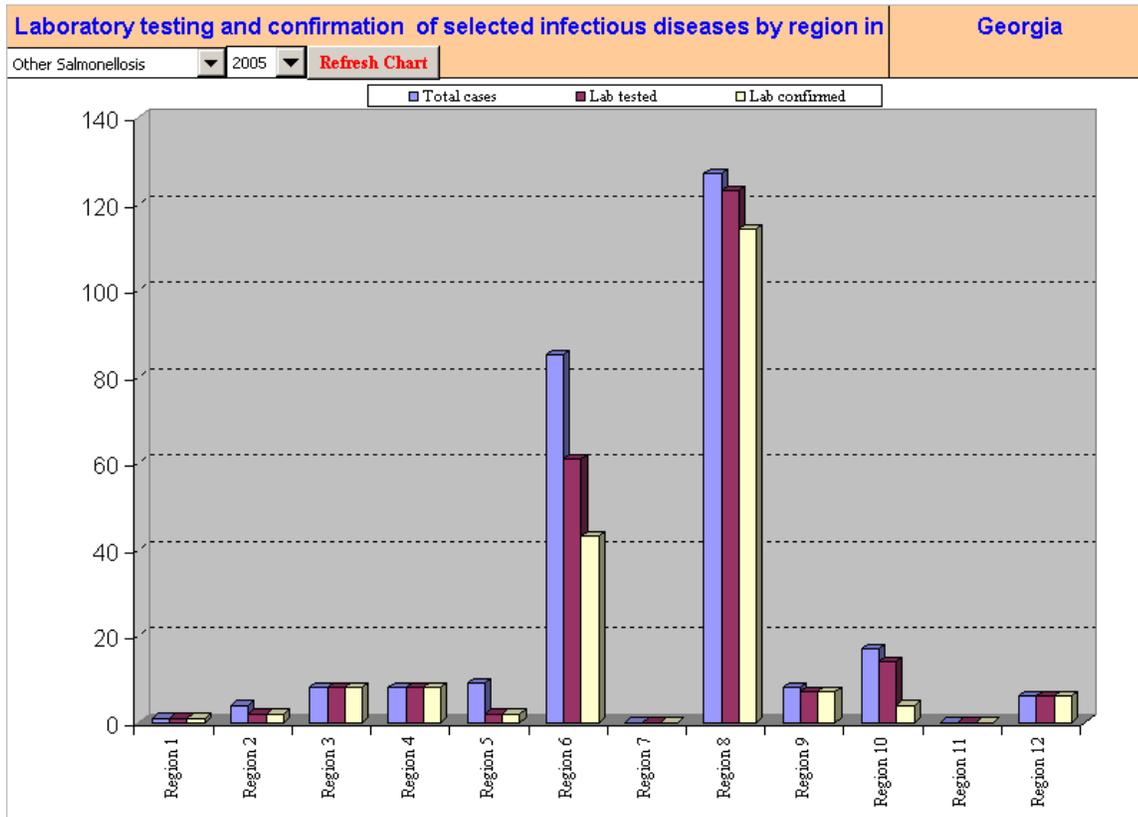
$$\text{Case confirmation rate} = \frac{\text{No. of confirmed cases}}{\text{Total number of cases}} \times 100\%$$

GEOEPID facilitates computation of case confirmation rates, which are used by national and regional surveillance managers to assess the maturity of the surveillance system in various territories and in various settings, assess the success of disease elimination efforts, plan surveillance/laboratory system-strengthening activities, develop disease elimination strategies, suggest policy changes, and plan other long-term interventions such as mass immunization campaigns. These are decisions for which health managers cannot rely on reports that include unconfirmed cases.

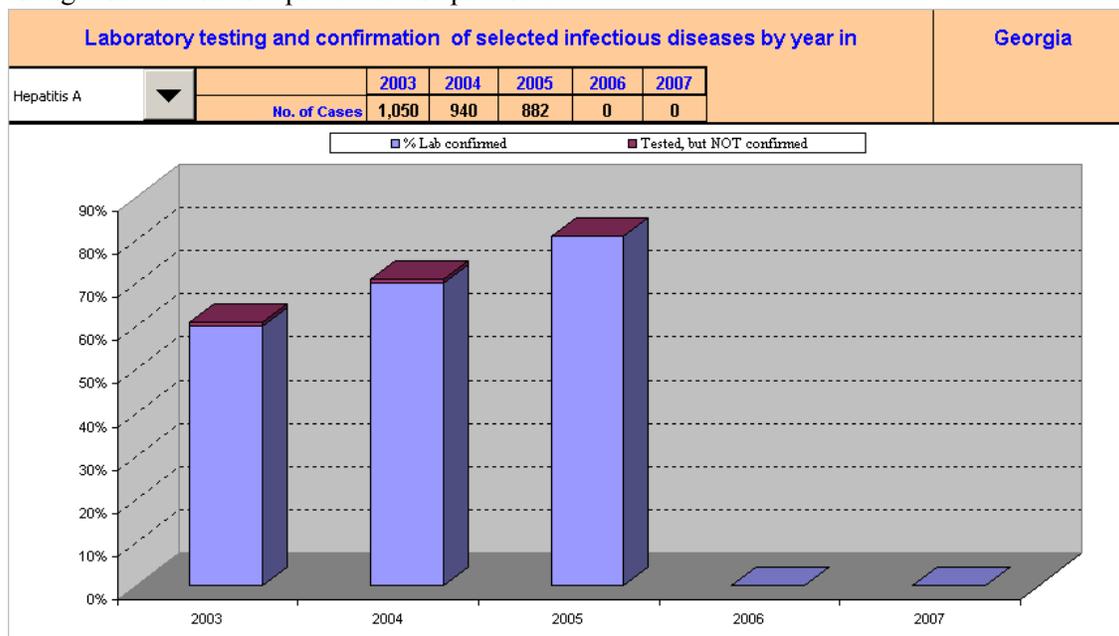


² A confirmed case is one that has been confirmed by disease-specific laboratory tests and/or where an epidemiological link to other laboratory-confirmed case(s) has been established.

Comparison of laboratory testing and confirmation rates by place is useful for assessing laboratory capacity and adherence to case confirmation requirements in districts and regions.



Finally, monitoring of laboratory testing and confirmation rates over the years, which GEOEPID makes easy, helps public health management identify the need for improving the laboratory network, capacity, and supplies, and assess the impact of investment in this areas as well as the effect of changes in surveillance protocols and practices.



5. In Conclusion

Countries that plan to strengthen their disease surveillance systems as well as donor organizations that are interested in supporting these efforts should consider investing a small portion of their funds in the development of a simple and unpretentious supplementary tool such as the GEOEPID application, which can be easily maintained and modified in-country, without external technical assistance.

We estimate that the application development may cost approximately \$50,000; training and implementation, up to \$35,000; and annual maintenance, \$5-10,000.

Such a tool systematizes the process of using information technology for disease surveillance data processing at the provincial and peripheral levels in countries where health systems are underfunded, but where, nevertheless, technology is becoming widely available. It makes data processing and analysis much more efficient, and allows users to quickly find the underlying roots of the problems and to perform the types of analyses that they may not have done before due to either mathematical complexity or limited amount of time available for data processing.

Because it transforms data into information rapidly and in a format that assists interpretation, a software application like GEOEPID is also a very powerful tool to facilitate data utilization for management at all levels of the health system. Some examples of the types of managerial decisions made in Georgia with the help of GEOEPID were the development of a new public health law, advocacy for increased surveillance program funding, supplementary immunization activities, development and dissemination of health education materials related to priority infectious diseases, and feedback to and analysis of individual district performance.

Although GEOEPID was developed specifically for the communicable disease surveillance system in Georgia, similar software could easily be created for other countries that wish to improve their surveillance programs.